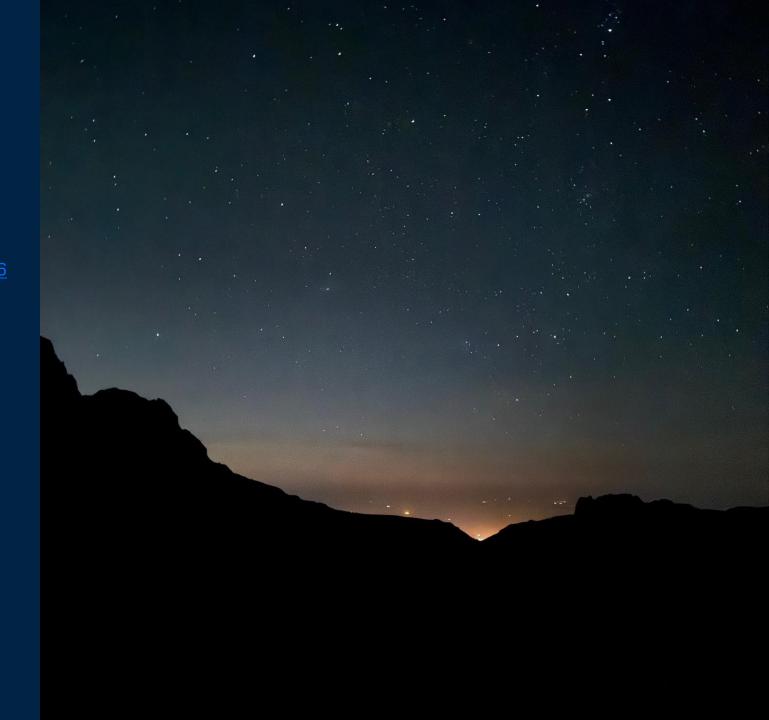
Geopolitical Radar: Europe in Hybrid War

Allan Von Mehren Director, Chief Analyst alvo@danskebank.com Minna Kuusisto
Director, Chief Analyst
minna.kuusisto@danskebank.com

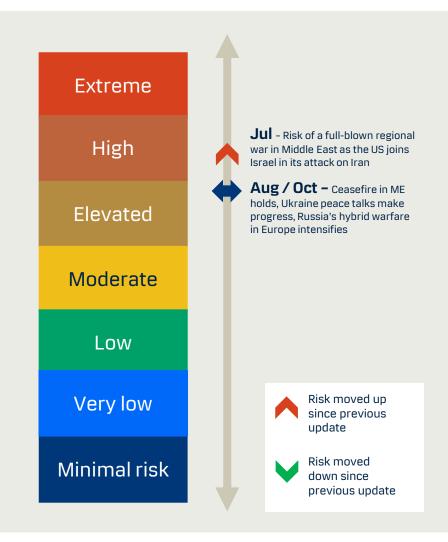
Geopolitical Radar | October 2025

Table of Contents

- 1. Geopolitical Risk Barometer: Unchanged p. 3
- 2. Editorial: If This Is Not Hybrid War, What Is? p. 4
- 3. Russia-Ukraine: Ukraine's Capabilities Improve p. 6
- 4. Middle East: Snapping Back Sanctions On Iran p. 8
- 5. US-China: Taiwan A Bargaining Chip? p. 10
- 6. Under the Radar: US Bails Out Argentina p. 12
- 7. Conflict Scenarios p. 14
- 8. Annex 1. Related Reading p. 15
- 9. Annex 2. Historical Timeline p. 16



Global Risk Barometer*: Risk Level Unhanged at Elevated



Overall risk assessment: ELEVATED

We maintain our overall risk assessment at ELEVATED. Ukraine peace talks have made limited progress. In Middle East, Israel has expanded its invasion into the Gaza city, and President Trump has proposed a peace plan for Gaza. In Asia, tensions over Taiwan have eased somewhat as Trump has taken a step down on issues that provoke China in his quest to make a trade deal. He might reverse course, though, on the other side of a deal. We still see a low probability of a war in Taiwan within the next five years. We have updated our scenarios for Ukraine, and our baseline scenario is now one where we see the war being dragged on into 2026. We are more optimistic than before about a sustainable peace deal, however, and see it somewhat less likely that the Trump administration would force an unfair deal on Ukraine. (see p. 14).

What has changed since the previous update?

Russia is stepping up its hybrid warfare in Europe (read more on our <u>editorial</u>). Meanwhile, Ukraine's capabilities of striking deeper into the Russian territory have also improved. Russia is responding to the mix of increased military and political pressure, as also the new US administration seems increasingly supportive of Ukraine.

What to watch in October/November?

- ➤ Will Hamas accept Trump's peace deal?
- ➤ What are Russia's next moves in its harrassment campaign in Europe?

If this is not hybrid war in Europe, what is?

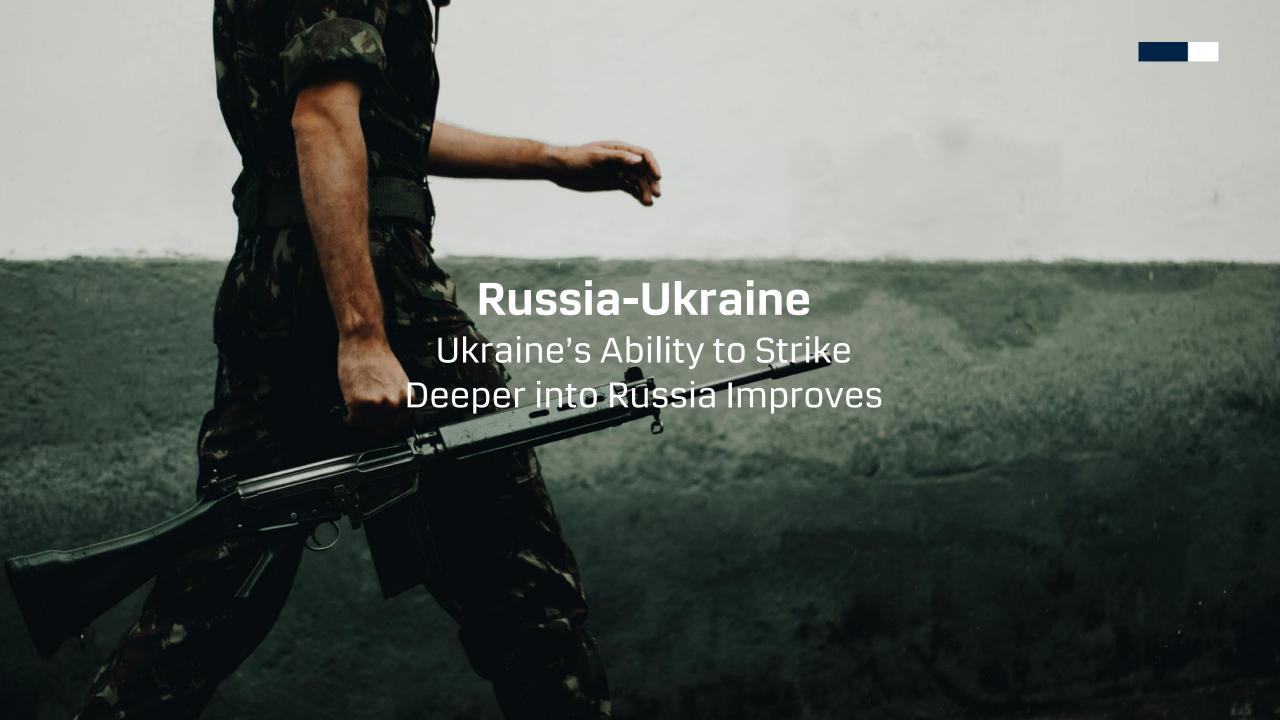
Recent drone incidents and airspace violations Finland: unknown naval base over the individual drone spotted over a hydroelectric power Norway & Denmark: Estonia: Russian iets operations at several violating airspace airnorts suspended ter drones observed Lithuania: Drones Poland: more than 20 Germany: unidentified Russian drones drones spotted on critical violated airspace Romania: drone in

Recently, we have witnessed a shift in Russia's warfare tactics. In late August, Russia launched nearly 600 drones and tens of ballistic and cruise missiles against Kyiv. A week later, Russia conducted its so far largest air strike in Ukraine since the start of the 3.5-year-long war. But, increasingly, attacking Ukraine is not enough for Russia.

In September, Russian drones and jets have violated the EU airspace several times*. The most brazen incursion was on September 10, when approximately 20 Russian drones violated the Polish airspace. The incident resulted in Poland shooting down four drones and invoking NATO article 4 (consultation article). NATO responded by launching the "Eastern Sentry" – operation aimed to bolster NATO's posture along the eastern flank. Since September 10, mysterious drones have been spotted at least in Romania, in all Nordic countries, as well as in Lithuania and Germany. In addition, Russian MiG-31 fighter jets violated the Estonian airspace on September 19.

It is clear that Russia is testing Europe's and NATO's intervention threshold. For a long time now, the Kremlin has considered to be in war – not against Ukraine – but against NATO. Gradually, it is also forcing NATO to conclude whether they are in it or not. Russia's hybrid warfare has in the past involved a range of tactics: from funnelling illegal immigrants to EU borders, on to supporting European political parties at both extreme ends, on to cyber attacks, and further on to raging information warfare globally (including in the Global South). In hybrid war, imagination is the limit.

As Russia's hybrid warfare in Europe intensifies, we should be prepared for possible disruptions in everyday life: transport, payments and communications are all vulnerable. And often, our heavy reliance on modern technology only underlines how fragile we are.



Middle East Russia-Ukraine China Under the Radar Scenarios

Russia-Ukraine

Ukraine's Ability to Strike Deeper Into Russia Improves

What has changed since our previous update?



- Last month, we wrote about Ukraine's successful attacks against Russian energy infrastructure. Ukraine's capabilities of reaching targets deep into the Russian territory have significantly improved with the **new FP-5 Flamingo cruise missile** that has a 3,000 kilometres range. It is among the world's largest and longest-range ground-launched cruise-missile systems despite being low cost.
- According to the <u>International Institute for Strategic Studies</u>, the **Flamingo's impact** on Ukraine's deep-strike campaign will depend not only upon the missile's maturity, quality and survivability but also the scale of its production. Daily production capacity is expected to have climbed from one in September to seven by October. Russia, in turn, is likely to target Ukrainian missile production sites in an effort to counter the rising threat.
- ➤ In addition, in early October, media reported that Russia would share with Ukraine intelligence on Russian energy and infrastructure that is within the reach of long-range weapons. Despite Trump's reluctance to launch new sanctions against Russia, he seems to be at least more supportive of Ukraine's military efforts.

Key things to watch in Russia-Ukraine



- > What are Russia's next moves in its harrassment campaign across Europe?
- ➤ How severe harm is Ukraine able to inflict on Russia with its long-rangeattack capabilities?
- > Will we see concrete progress in peace talks?



Risk assessment: ELEVATED

We maintain our risk assessment at ELEVATED. Despite the recent progress in peace talks, we believe there is still a long way to a fair and lasting peace.

Middle East Snapping Back Sanctions On Iran

Middle East Russia-Ukraine China Under the Radar Scenarios Anne

Middle East

EU reinstates sanctions against Iran, Palestinians bypassed in peace talks

What has changed since our previous update?



- ➤ Sanctions against Iran reinstated: Iran failed to convince western leaders that it would rightly address their concerns over its nuclear programme. Iran refused to resume talks with the US and the E3 (UK, Germany, France) were not satisfied that Iran would allow the IAEA to resume inspections of its main nuclear sites. As a result, the UN sanctions were reimposed in late September. The EU followed suit and imposed sanctions e.g. on Iranian individuals and on imports, purchase and transport of hydrocarbons.
- ▶ Palestinians bypassed in peace talks: On September 29, Trump administration released a lengthy peace plan for Gaza. The plan includes a hostage-prisoner exchange and disarmament of Hamas. Full aid to Gaza would start flowing immediately after the acceptance of the agreement. Gaza would be governed by a transitional technocratic, apolitical Palestinian committee consisting of "qualified Palestinians" and international experts, with oversight belonging to a group whose chair would be President Trump. Although the plan stops short of mentioning the forced displacement of the Palestinians, it still includes a number of elements resembling colonialism, and effectively, the deal would make Gaza an Israeli protectorate. We are doubtful Hamas would accept the terms in their current form.

Key things to watch in Middle East



- ➤ Will Hamas accept Trump's peace plan?
- ➤ Will Israel use Iran's reluctance to negotiate on the nuclear program as a pretext to strike again, with an aim to topple the Islamic regime?



Risk assessment: Elevated

The risk of a regional war remains elevated despite the fragile truce. It is unlikely that Israeli leadership has given up on their hopes to topple the Islamic regime of Iran. For markets, the threshold to react remains high as energy trade and production has not been disrupted thus far.



Middle East Russia-Ukraine China Under the Radar Scenarios Ann

China and the West

Trump dials down Taiwan support in hunt for trade deal with China

What has changed since our previous update?



- ➤ Taiwan: Tensions have eased after Trump has taken a step back on actions that normally provoke China. Over the summer he denied Taiwanese president Lai to transit in the US at a planned trip to South America and declined to approve a USD400 million arms sales in September. On the other side of a potential deal, Trump could very well revert to arms sales to Taiwan and allow a transit by Lai. WSJ reported Xi Jinping may aim for Trump changing US wording on Taiwan from "does not support" independence to "oppose independence" as part of a bigger trade deal. Xi and Trump will meet at the APEC Summit on 31 October and Trump is set to go to Beijing in early 2026.
- ➤ US-China trade war: US-China trade talks continues with the next deadline being on 10 November. The deadline will likely be moved by another 30 days again. Trump needs a deal to secure China buying soybeans again, as US soy farmers exports to China has dropped to zero. China will aim for concessions on tech sanctions or tariffs. A deal on TikTok was finally struck in September.
- ➤ **US-China tech war:** Trump has allowed China to buy Nvidia H20 Al chips. Yet, China asked its' tech companies to buy local Al chips instead as Huawei has narrowed the gap to Nvidia. It could be a tactic to make Trump allow China to buy Nvidia's most advanced chips. Nvidia CEO Jensen Huang <u>called</u> for easing tech export controls saying China is only nano-seconds behind the US in Al. He also said being 'China hawk' should be badge of shame, and not a badge of honour.

Key things to watch in China relations with West



- ➤ Election of new LDP leader in Japan on 4 October (will it impact Japan's policy on China/US?).
- > Xi-Trump meeting on sidelines at APEC meeting on 31 October
- > US-China trade talks ahead of deadline 10 November



Risk assessment: Moderate

The score relates mostly to risk of military action around Taiwan. However, the South China Sea is another hot spot to watch. We keep the risk score at moderate. Trump avoids 'poking the dragon' on this issue while pressuring Taiwan to spend more on defence.



Middle East Russia-Ukraine China <u>Under the Radar</u> Scenarios <u>Anne</u>

Under the Radar

US Bails Out Argentina, Fine-tunes Strategy in Middle East

Under the Radar: US bails out Argentina



- ➤ On September 24, US Treasury Secretary Scott Bessent declared that the US is ready to extend a USD 20 billion lifeline to Argentina in the run up to critical elections next month. This move is particularly interesting since US Republicans typically loathe bailout politics. The issue is also politically complex as Argentina has been taking US soybean producers' biggest market: Chinese importers have replaced US sellers with Argentines as a retaliatory response to high US tariffs.
- Indian Prime Minister Narendra Modi skipped the UN Assembly in New York for the first time since 2014. Trump's speech at the UN focused on lecturing other countries' leaders of their immigration policies, attacking climate policies. He also questioned the reason for being of the UN saying: "For the most part, at least for now, all they seem to do is write a really strongly worded letter and then never follow that letter up. It's empty words, and empty words don't solve war." It is difficult to completely disagree with President Trump on this one. His own approach is, indeed, a more hawkish one. After his speech, he said that NATO countries should shoot down Russian aircraft if they enter their airspace.

Off the Radar: US scales back from Iraq, beyes Bagram air base



- ➤ The US is scaling back its military mission in **Iraq** as they increasingly shift their focus to combating Islamic State remnants in **Syria**. Once the transitions are completed, the total number of US forces in Iraq will have fallen from 2,500 to 2,000 and the majority of them will be in Erbil (Kurdistan).
- ➤ President Trump told reporters in September that he wants the US to retake the Bagram air base in **Afghanistan**. He also said "bad things" would happen to Afghanistan if they do not give control back to the US. The Bagram air base is important for the US for historical reasons but the current US government probably also sees a critical role for Bagram in countering China's influence in the region. Bagram is about 800km from the Chinese border.
- ➤ For the first time ever, **China**, the world's biggest source of carbon emissions, has committed to an absolute target on its emissions. President Xi Jinping told the UN that China would reduce its GHG emissions by 7-10 % by 2035. Critics still say that China's plan falls short of keeping climate goals in reach.



Conflict Scenarios & Annexes

Middle East Russia-Ukraine China Under the Radar Scenarios

Scenarios

Conflict Scenarios for the Next 12 Months

Russia vs. Ukraine

Deal dictated by Russia (30%): The US pushes a deal between Russia and Ukraine where Ukraine is left with insufficient security guarantees. Sanctions against Russia are eased rapidly. The risk of a new attack by Russia over coming years remains high.

Sustainable peace (30%): Ukraine gets sufficient security guarantees and any sanctions relief for Russia is gradual.

War continues (35%): The war continues into next year, and Russia gains more ground as US support for Ukraine falters.

Ukraine wins (5%): The new US administration plays hardball with Russia and a ceasefire favourable for Ukraine is achieved. Ukraine gets security guarantees it prefers.

Middle East

Baseline (50%): Israel's war operations in the region continue. There is no resolution in sight for the protracted war in Gaza. In addition, Israel is likely to continue its attacks on Iran in one form or the other. We think Netanyahu sees the situation as a once-in-a-generation opportunity to significantly weaken, and potentially topple, the Islamic regime. Even if active warfare stops, we think Israel's targeted crackdown on the IRGC officials will continue.

Downside risk (40%): The ceasefire between Israel, Iran and the US collapses and the US again intervenes in the conflict. Risk of another forever-war in Middle East increases.

Upside risk (10%): A lasting ceasefire in the region is achieved.

China-US-Taiwan war

Baseline (60%): Tensions remain high but no Chinese blockade or military action next couple of years. War is extremely costly for all sides. Both US and China choose deterrence as preferred policy. US aims to deter Chinese invasion by making perceived cost as high as possible. China uses military drills and grey zone warfare to deter US support for formal Taiwan independence and subdue Taiwan. In the long term, a real risk of war remains. China will not give up reunification and it becomes stronger militarily and more self-sufficient.

Downside risk (30%): Mishaps trigger tit-fortat escalation into war and/or US changes policy and supports Taiwan independence.

Upside risk (10%): Trump dials back support for Taiwan and China reduces military drills.

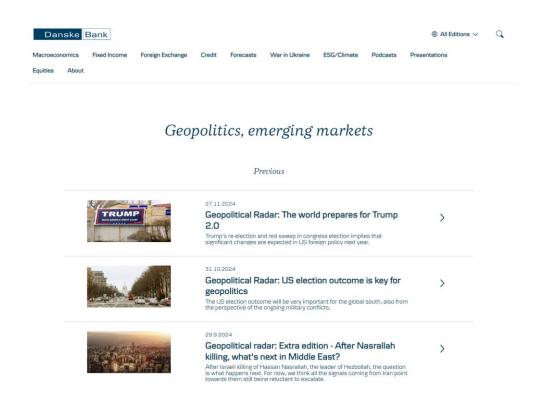
Middle East Russia-Ukraine China <u>Under the Radar</u> <u>Scenarios</u> <u>Annexes</u>

Annex 1. Related Reading

Want to Read More?

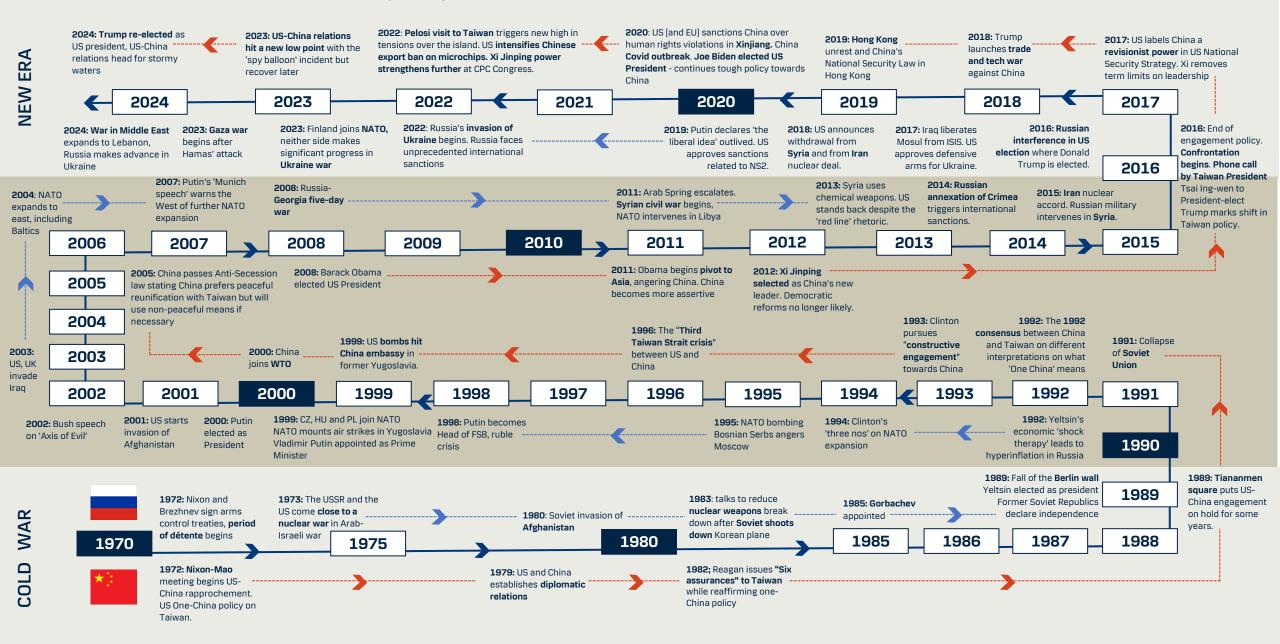
Thematic Publications on Geopolitics

- Research Global: What if Iran closes the Strait of Hormuz? 22 June
- · Research Global: Arming Ukraine is the cheap option for Europe, 3 March
- Research Global: What would a dirty deal in Ukraine mean for markets, 16
 February 2025
- Research Global Trump fires first salvo in multifront trade war, 3 February 2025
- Geopolitical Radar Extra: Heat is on in the Arctic How real are the threats and opportunities? 3 February 2025
- Research Global: Harris vs. Trump what it means for US-China relations, 22
 October 2024
- Research Global: Make the Gulf great again how the UAE-KSA rivalry is reshaping our neighbourhood, 12 August 2024
- Research Global: Buckle up for EU-China trade tensions, 8 February 2024



<u>Link</u> to all Geopolitical Radar publications.

Annex 2. Historical Timeline of Key Geopolitical Events - China & Russia





Disclosures

This research report has been prepared by Danske Research, a division of Danske Bank A/S ('Danske Bank'). The author of this research report is Minna Kuusisto, Director and Allan Von Mehren, Director.

Analyst certification

Each research analyst responsible for the content of this research report certifies that the views expressed in the research report accurately reflect the research analyst's personal view about the financial instruments and issuers covered by the research report. Each responsible research analyst further certifies that no part of the compensation of the research analyst was, is or will be, directly or indirectly, related to the specific recommendations expressed in the research report.

Regulation

Danske Bank is authorised and subject to regulation by the Danish Financial Supervisory Authority and is subject to the rules and regulation of the relevant regulators in all other jurisdictions where it conducts business. Danske Bank is subject to limited regulation by the Financial Conduct Authority and the Prudential Regulation Authority (UK). Details on the extent of the regulation by the Financial Conduct Authority and the Prudential Regulation Authority are available from Danske Bank on request.

Danske Bank's research reports are prepared in accordance with the recommendations of the Danish Securities Dealers Association.

Conflicts of interest

Danske Bank has established procedures to prevent conflicts of interest and to ensure the provision of high-quality research based on research objectivity and independence. These procedures are documented in Danske Bank's research policies. Employees within Danske Bank's Research Departments have been instructed that any request that might impair the objectivity and independence of research shall be referred to Research Management and the Compliance Department. Danske Bank's Research Departments are organised independently from and do not report to other business areas within Danske Bank.

Research analysts are remunerated in part based on the overall profitability of Danske Bank, which includes investment banking revenues, but do not receive bonuses or other remuneration linked to specific corporate finance or debt capital transactions.

Financial models and/or methodology used in this research report

Calculations and presentations in this research report are based on standard econometric tools and methodology as well as publicly available statistics for each individual security, issuer and/or country. Documentation can be obtained from the authors on request.

Risk warning

Major risks connected with recommendations or opinions in this research report, including as sensitivity analysis of relevant assumptions, are stated throughout the text.

Date of first publication

See the front page of this research report for the date of first publication.



General disclaimer

This research has been prepared by Danske Bank Markets (a division of Danske Bank A/S). It is provided for informational purposes only. It does not constitute or form part of, and shall under no circumstances be considered as, an offer to sell or a solicitation of an offer to purchase or sell any relevant financial instruments (i.e. financial instruments mentioned herein or other financial instruments of any issuer mentioned herein and/or options, warrants, rights or other interests with respect to any such financial instruments) ('Relevant Financial Instruments').

The research report has been prepared independently and solely on the basis of publicly available information that Danske Bank considers to be reliable. While reasonable care has been taken to ensure that its contents are not untrue or misleading, no representation is made as to its accuracy or completeness and Danske Bank, its affiliates and subsidiaries accept no liability whatsoever for any direct or consequential loss, including without limitation any loss of profits, arising from reliance on this research report.

The opinions expressed herein are the opinions of the research analysts responsible for the research report and reflect their judgement as of the date hereof. These opinions are subject to change and Danske Bank does not undertake to notify any recipient of this research report of any such change nor of any other changes related to the information provided in this research report.

This research report is not intended for, and may not be redistributed to, retail customers in the United Kingdom or the United States.

This research report is protected by copyright and is intended solely for the designated addressee. It may not be reproduced or distributed, in whole or in part, by any recipient for any purpose without Danske Bank's prior written consent.

Disclaimer related to distribution in the United Kingdom

In the United Kingdom, this communication is for distribution only to (I) persons who have professional experience in matters relating to investments falling within article 19(5) of the Financial Services and Markets Act 2000 (Financial Promotion) Order 2005 (the 'Order'); (II) high net worth entities falling within article 49(2)(a) to (d) of the Order; or (III) persons who are an elective professional client or a per se professional client under Chapter 3 of the FCA Conduct of Business Sourcebook (all such persons together being referred to as 'Relevant Persons'). In the United Kingdom, this document is directed only at Relevant Persons, and other persons should not act or rely on this document or any of its contents.

Disclaimer related to distribution in the European Economic Area

This communication is being distributed to and is directed only at persons in member states of the European Economic Area ('EEA') who are 'Qualified Investors' within the meaning of Article 2(e) of the Prospectus Regulation (Regulation (EU) 2017/1129) ('Qualified Investors'). Any person in the EEA who receives this document will be deemed to have represented and agreed that it is a Qualified Investor. Any such recipient will also be deemed to have represented and agreed that it has not received this document on behalf of persons in the EEA other than Qualified Investors or persons in the UK and member states (where equivalent legislation exists) for whom the investor has authority to make decisions on a wholly discretionary basis. Danske Bank A/Swill rely on the truth and accuracy of the foregoing representations and agreements. Any person in the EEA who is not a Qualified Investor should not act or rely on this document or any of its contents.

Disclaimer related to distribution in the United States

This communication was created by Danske Bank A/S and is distributed in the United States by Danske Markets Inc., a U.S. registered broker-dealer and subsidiary of Danske Bank A/S, pursuant to SEC Rule 15a-6 and related interpretations issued by the U.S. Securities and Exchange Commission. The communication is intended for distribution in the United States solely to 'U.S. institutional investors' as defined in SEC Rule 15a-6. Danske Markets Inc. accepts responsibility for this investment recommendation in connection with distribution in the United States solely to 'U.S. institutional investors'.

Any U.S. investor recipient of this communication who wishes to purchase or sell any Relevant Financial Instrument may do so only by contacting Danske Markets Inc. directly and should be aware that investing in non-U.S. financial instruments may entail certain risks. Financial instruments of non-U.S. issuers may not be registered with the U.S. Securities and Exchange Commission and may not be subject to the reporting and auditing standards of the U.S. Securities and Exchange Commission.

This communication is for the general information of our clients and is a 'solicitation' only as that term is used within CFTC Rule 23.605 promulgated under the U.S. Commodity Exchange Act. Unless otherwise expressly indicated, this communication does not take into account the investment objectives or financial situation of any particular person.

Report completed: 3 October 2025 at 11:45 CET Report disseminated: 3 October 2025 at 11:15 CET